

**Department of Corporate Resources**

Members of Council

**Committee Secretariat**

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Your Ref: AT/Council

Date: 11 March 2019

Dear Councillor

**MEETING OF COUNCIL – TUESDAY, 19 MARCH 2019**

You are requested to attend the meeting of the Council to be held in the Council Chamber, City Hall - City Hall, Bradford, City Hall, Bradford, on Tuesday, 19 March 2019 at 4.00 pm

The agenda for the meeting is set out overleaf.

Yours sincerely



Parveen Akhtar  
City Solicitor

**Notes:**

- ◆ This agenda can be made available in Braille, large print or tape format.
- ◆ The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present at the meeting should be aware that they may be filmed or sound recorded.

The Council's Fire Bell and Evacuation Procedure requires people to leave the building in an orderly fashion by the nearest exit, should the fire alarm sound. No one will be allowed to stay or return until the building has been checked.

**Members are reminded that under the Members' Code of Conduct, they must register within 28 days any changes to their financial and other interests and notify the Monitoring Officer of any gift or hospitality received.**

## AGENDA

### A. PROCEDURAL ITEMS

#### 1. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

*Notes:*

- (1) *Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) *Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) *Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) *Officers must disclose interests in accordance with Council Standing Order 44.*

#### 2. MINUTES

**Recommended –**

**That the minutes of the meeting held on 21 February 2019 be signed as a correct record (previously circulated).**

(Adrian Tumber – 01274 432435)

**3. APOLOGIES FOR ABSENCE**

**4. WRITTEN ANNOUNCEMENTS FROM THE LORD MAYOR**

*(To be circulated before the meeting).*

**5. INSPECTION OF REPORTS AND BACKGROUND PAPERS**

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Adrian Tumber - 01274 432435)

**B. BUSINESS ITEMS**

**6. PETITIONS**

To consider up to five requests for the Council to receive petitions in accordance with Standing Orders.

**Ward**

(i) Menston Primary School – Pedestrian crossing **Wharfedale**

If any further requests are received, in writing, by mid-day three working days before the meeting (Thursday), details will be circulated.

(Fatima Butt - 01274 432227)

**7. PUBLIC QUESTION TIME**

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A question from a member of the public has been received and is contained in **Document “Z”**.

**8. MEMBERSHIP OF COMMITTEES AND JOINT COMMITTEES**

To consider any motions (i) to appoint members to a Committee or a Joint Committee; or (ii) to appoint Chairs or Deputy Chairs of Committees (excluding Area Committees).

**9. REPORT BY THE LEADER OF COUNCIL**

A written report by the Leader of Council giving an update on key issues will be circulated before the start of the meeting. There shall be a period of up to 15 minutes during which any Member of Council may ask the Leader of the Council (or a Member of the Council nominated by the Leader) a question on any matter arising out of the written report.

**10. MEMBER QUESTION TIME**

To deal with supplementary questions arising from the attached questions of which written notice has been given.

*Notes:*

- (i) Answers to written questions shall be circulated at the commencement of the meeting.*
- (ii) The Lord Mayor will have regard to the list of questions and the political composition of the Council in calling on Members to put their supplementary question to the Leader of Council and Portfolio Holders.*
- (iii) A period of up to 30 minutes shall be available for supplementary questions to Members of the Executive.*

**1. Councillor Angela Tait**

Can the Portfolio Holder give an update on the Bradford Live project as it enters its next phase now plans have been approved?

**2. Councillor Debbie Davies**

Could the Portfolio Holder for Regeneration, Planning and Transport advise members of whether consideration has been given to running a cleanest ward award in order to encourage some fun, competition and increased community involvement to cleaning up litter from the District?

**3. Councillor Jeanette Sunderland**

To the Portfolio Holder, please can you detail, broken down by year, how much the Council has paid out in compensation to cyclist across the District, as a result of accidents caused by highways and cycle lanes being in a poor state of repair, over the past 5 years?

**4. Councillor Tariq Hussain**

Can the portfolio holder provide an update on the work being done to enforce against dangerously and illegally placed clothing bins across the district?

**5. Councillor Fozia Shaheen**

It's welcome news that we will be receiving over £100,000 from the Private Rented Sector Access Fund to help tackle homelessness. What are we planning to do with this funding?

**6. Councillor Russell Brown**

With equipment already being removed, can the Portfolio Holder for Regeneration, Planning and Transport clarify what is planned for the services currently operating out of the Council's Stockbridge Depot at Keighley?

**7. Councillor Fozia Shaheen**

Does the leader join me in congratulating everyone who has been involved in International Women's Day throughout the District, once again Bradford is flying the flag which is amazing.

**8. Councillor Caroline Firth**

Can the Portfolio Holder give an update on our ongoing repair and replacement programme for street lights and how many lights on average are being repaired or replaced each month? Also can he give timescales for the major new project to replace all lights with more efficient LEDs?

**9. Councillor Jackie Whiteley**

Will the Portfolio Holder for Regeneration, Planning and Transport, please confirm whether any work has been completed which considers the likely displacement of commuter parking from Ilkley into Burley in Wharfedale and Menston if road side parking charges are introduced and residents only parking stops commuters parking in Ilkley?

**10. Councillor Caroline Firth**

Does the Portfolio Holder join me in agreeing that the newly unveiled restored Butterfield Window at Cliffe Castle is a fantastic achievement for all involved in the project?

**11. Councillor Brendan Stubbs**

To the Portfolio Holder, over the past 3 year how many times have each of the District's Planning Committees approved or declined an application in opposition to the recommendation of planning officers and how many times have they followed the officers recommendation?

**12. Councillor Richard Dunbar**

Will the Leader join me in acknowledging the pioneering work of Dr Mags Portman in the field of HIV prevention following her untimely death in February?

**13. Councillor Debbie Davies**

Could the Leader of the Council confirm when and why the Labour Executive approved the £420,000 annual lease for City Library without regular break clauses and whether they now regret this decision?

**14. Councillor Vick Jenkins**

Climate change is a danger to our planet. I'm pleased to have been able to vote for the Climate Emergency motion passed in this Chamber in January. Can the Portfolio Holder let us know what progress is being made in delivering the priorities set out in our motion?

**15. Councillor Caroline Firth**

Does the Portfolio Holder plan to introduce a food waste recycling/composting service in the District?

**16. Councillor John Pennington**

Could the Portfolio Holder for Regeneration, Planning and Transport advise Members of what happened to the much heralded Council Biomass scheme to heat its properties in the City Centre?

**17. Councillor Vick Jenkins**

Would the Portfolio Holder be able to update us on the Initial Air Quality Plan for setting out the case for the interventions we will be implementing to deliver air quality compliance?

**18. Councillor Vick Jenkins**

It's good that the recent consultation on Shipley/Canal Road corridor attracted 750 responses. Now that the initial consultation has ended will the Portfolio Holder explain what the next stage of the process is?

**19. Councillor Riaz Ahmed**

Can the Portfolio Holder please explain the schedule and methods used to clean the District's cycle lanes including the cycle superhighways?

**20. Councillor Vick Jenkins**

Can the Portfolio Holder for Regeneration, Planning and Transport provide an update on the long-standing desire to see the Shipley canal towpath upgraded for walkers and cyclists?

**21. Councillor Mike Gibbons**

As the refurbishment of St. George's Hall was originally due to cost £4m with a 2017 opening, but early 2019 saw the eventual unveiling, at a cost of £9.8m, with plastic stacking chairs in the auditorium, why is the huge internationally renowned pipe organ curtained off in a state of disrepair?

**22. Councillor Fozia Shaheen**

Could the Portfolio Holder provide me with an update of how many prosecutions were made over the Bonfire Night period for people fly-tipping and what did it cost the Council?

**23. Councillor David Warburton**

Can the Portfolio Holder tell us how many anti social behaviour incidents there were this year compared with last year across the District?

**24. Councillor Debbie Davies**

In order to help tackle the problem of fly tipping does the Portfolio Holder, Regeneration, Planning and Transport consider it appropriate to have say a one month amnesty where people can use Council tips even if they don't have a permit?

**25. Councillor Richard Dunbar**

Will the Portfolio Holder acknowledge the very real link between the cuts in police officers and the rise in knife crime nationally?

**26. Councillor Brendan Stubbs**

To the Portfolio Holder, over the past 3 years how many times have each of the District's Planning Committees approved or declined planning permission in contravention of the Council's Planning Policy documents?

**27. Councillor Fozia Shaheen**

Can the Portfolio Holder provide me with information regarding the private sector letting scheme and how we encourage landlords to use this service?

**28. Councillor Richard Dunbar**

Can the Portfolio Holder give an update on the production of a new homelessness strategy for the District?

**29. Councillor Debbie Davies**

The Good Schools Guide states that across the country over 80% of pupils are expected to get their first choice of secondary school starting in September, whilst in Bradford it is just 72%, so could the Portfolio Holder for Education, Employment and Skills advise of what actions are being taken to try and improve this figure for next year's allocation?

**30. Councillor Hassan Khan**

Can the Portfolio Holder give an update on how the consultation has gone for the Darley Street markets and what are the latest plans?

**31. Councillor Tess Peart**

What is the result of the consultation into 20mph zones and what are the next steps?

**32. Councillor Val Townend**

Could the Portfolio Holder for Regeneration, Planning and Transport confirm what actual difference in terms of staff and mechanical pavement sweepers, the revised reduction of £500,000 rather than £1m will mean for street cleansing across the district, split into each constituency area?

**33. Councillor Richard Dunbar**

Can the Portfolio Holder give an update of how the empty units and street scene around the Odeon will be redeveloped in the run-up to its grand re-opening?

**34. Councillor Debbie Davies**

Can the Portfolio Holder for Education, Employment and Skills confirm the annual cost of School Admission and Transport Appeals and what percentage of applicants fail to attend?

**35. Councillor Richard Dunbar**

Will the Leader join me in praising the students who took part in the youth climate strike actions in standing against the harsh realities and existential threats posed by climate change?

**36. Councillor Geoff Reid**

Given that West Yorkshire Combined Authority (WYCA) are consulting on changes to bus services and planning to reduce subsidies paid to bus companies by 20% over the next few years. Can the Portfolio Holder explain what work the Council is doing to make sure that residents who rely on the bus services are not cut off and isolated?

**37. Councillor Richard Dunbar**

Would the Leader confirm what work is being done to prevent people living in Social Housing being evicted to the street and can more be done to stop this occurring?

**38. Councillor John Pennington**

Could the Portfolio Holder for Regeneration, Planning and Transport confirm; whether some Planning Officers have been provided with new state of the art computers at a cost of £3,500 each, how much is the total cost and from which budget has it been paid?

**39. Councillor Fozia Shaheen**

Could the Leader join me in congratulating the continuous hard work the voluntary sector is doing to keep things going within our communities?

**11. RECOMMENDATIONS FROM THE EXECUTIVE AND COMMITTEES**

To consider any recommendations arising from meetings of the Executive and Committees held after the publication of this agenda and prior to the Council meeting.

(Adrian Tumber – 01274 432435)

**12. NOTICES OF MOTION**

To consider the attached motions of which notice has been given.

## **12.1 COMPULSORY HOME EDUCATION REGISTER AND ACTION AGAINST "OFF-ROLLING"**

To be moved by Councillor David Ward  
Seconded by Councillor Jeanette Sunderland

This Council notes the call by the Children's Commissioner for a compulsory home education register in response to the rapid growth in home education and growing evidence of "off-rolling" by schools as a way of seeking to improve the school's league table position. This immoral behaviour is known to disproportionately affect children from disadvantaged backgrounds and those with Special Educational Needs.

This Council resolves to:

1. Write to the Secretary of State for Education urging him to:
  - a. introduce legislation requiring all those who exercise their legitimate right to home educate their children, to register with their Local Authority.
  - b. Give Local authorities the Statutory right to enter the homes of all those on the register to carry out inspections.
2. Take measures to identify any schools in Bradford who are guilty of "off-rolling" and to report those schools to OFSTED.

## **12.2 SUPPORT FOR COMMUNITY ASSET TRANSFERS**

To be moved by Councillor Simon Cooke  
Seconded by Councillor Rebecca Poulsen

Council notes the successful transfer of assets from the authority to local communities and applauds the efforts and commitment of local people who have taken over management of public halls, libraries and other facilities.

Council recognises the support given to these transfers and other social businesses in the District by voluntary sector infrastructure organisations and funders including the National Lottery as well as by officers from across the Council.

Council recognises that access to finance and business planning remains a challenge for groups wanting to take control of community assets or to develop facilities for their local neighbourhood.

Council request that the Strategic Director for Place and the Strategic Director for Corporate Resources draw up proposals for consideration by the Executive as follows:

1. An affordable loan product making use of Council prudential borrowing powers and drawing on the successful model developed for Cullingworth Village Hall
2. A toolkit for local groups considering asset transfers or development projects that provides advice on planning,

- licensing, building control and the Council's approach to using its assets for community purposes
3. Options for applying Community Infrastructure Levy (or other proceeds from planning gain) to the development of new or transferred community facilities
  4. A plan for raising awareness of finance options and opportunities throughout the District's voluntary and community sector.

### **12.3 SCHOOL ADMISSIONS**

To be moved by Councillor Debbie Davies  
Seconded by Councillor Dale Smith

Council notes that:

1. In March 2018 the Executive approved an increase in places for Low Ash Primary School from 60 to 90, to start in September 2019.
2. Recently notification that this increase in numbers is no longer required due to the fact that proposed housing developments, which were expected to increase the demand on school places have not yet begun construction and are not expected to be occupied for a number of years.
3. A referral has been made to the Schools Adjudicator to request a variation of the Published Admission Number (PAN) for Low Ash Primary school in order to allocate 60 pupils to start reception in September 2019 instead of the previously published 90.
4. Parents and pupils may have used this information to help decide which school to apply for and if this is approved it is likely to lead to significant disappointment and impact negatively both for this year and subsequent years.
5. Despite action to mitigate the impact on other schools in the local area, which may not fill their spaces, the Council could have acted on sooner and certainly before parents had submitted their school choices.

Council resolves:

1. To clarify when the Schools Adjudicator makes their decision and what will happen if they do not support this request.
2. If the request is approved then to contact all those parents who chose Low Ash Primary School offering an explanation and apology for the unsatisfactory actions of the Council.
3. To take steps to ensure this unfortunate situation doesn't arise again, including liaising effectively with other council departments, on the progress or otherwise of proposed housing developments etc and act accordingly.

### **12.4 TACKLING YOUTH CRIME**

To be moved by Councillor Susan Hinchcliffe  
Seconded by Councillor Abdul Jabar

We support the police completely in their action of bringing to justice the youths who committed the brutal attack in City Park on 24<sup>th</sup> February. We want to see justice served and welcome the three arrests that have been made.

We condemn mindless violence wherever it happens but it is particularly distressing when we see it happening in our city and town centres. These are familiar places we all own and where we feel at home. No one, whoever they are, has the right to inhibit others from using that space comfortably and without fear. Our city and town centres belong to all of us, not to a mindless few.

We see serious youth crime rising in other parts of the country. We must act quickly to make sure that in the Bradford District our young people are diverted from such dangerous activity.

There has been an announcement in the last few weeks that the police are increasing the Police precept on Council Tax for Bradford residents. Next year this will increase by £24 on a band D property. We want to see all this money being spent on front line policing officers who will bolster the prevention of and reaction to crime, and particularly on youth-on-youth offences.

We know that when communities and agencies come together, we can have a positive impact in our neighbourhoods and public spaces. Bonfire Night was one such example when communities worked as one and engaged with young people on the night with the result that incidences of anti-social behaviour were reduced.

We are concerned that nine years of Tory Government austerity has seriously damaged the fabric of society. Council, police, probation and judiciary have all had huge cuts to their services and in growing cities like ours, this kind of public service attrition is having a major impact.

We call on the Government to restore levels of funding for the police and for the council.

We resolve to:

- Demand more action to prevent our young people coming to harm.
- Call on parents and carers to partner with us and other public agencies in preventing their children from being involved in incidents that we all witnessed in City Park.
- Convene town centre summit meetings with the BIDs and local agencies to refresh plans in place to tackle anti-social behaviour.
- Use our youth service to engage more extensively in town centres with our young people, as has been done in Shipley so

that young people can be diverted towards more positive activities.

- Review the offer being provided by our Youth Offending Team to see what more can be done to turn young people away from crime.

## **12.5 APPRENTICESHIPS KEY TO ECONOMIC OPPORTUNITY**

To be moved by Councillor Imran Khan

Seconded by Councillor Alex Ross-Shaw

We note the success of National Apprenticeship Week between 4<sup>th</sup> and 8<sup>th</sup> March and associated promotional activity across the district.

The Council supported various local initiatives to promote apprentices including:

- Promoting the excellence of our Council Apprentice of the Year, Afzal Khalifa. He featured on Cabinet Office and DWP social media
- The Council's 300th apprentice has been a milestone to celebrate and has been an opportunity to hold information sessions for managers to further support new apprenticeship opportunities in the Council – we are working towards a target of 500 apprentices employed in the Council and maintained schools by 2021
- The Lord Mayor visited Skills for Work, the Council's apprenticeship delivery arm
- An SME event was held at City Training Services, and the Employer Pledge Evening
- Joint events were organised with regional partners
- The big screen in City Park promoted the benefits of apprenticeships and local apprenticeship opportunities.

This Council believes that high-quality apprenticeships are a vital ingredient in driving an inclusive and prosperous economy, as well as an excellent way of providing opportunity for young and older people alike. For young people apprenticeships offer the opportunity to gain skills and improve their chances of embarking on a great career; for older people apprenticeships can also be an opportunity to take their career in a fulfilling new direction.

We note the poor implementation of the Apprenticeship Levy. And that 95% of levy-paying employers were not able to spend their full allowance in the first year of operation which means that just £268 million was spent by levy-paying employers on apprentices. This equates to just 13% of the Treasury's £2.01 billion apprenticeships budget.

This Council:

- Commends local businesses and organisations which already offer a range of high-quality apprenticeships to people across

the district

- Encourages all businesses and organisations to provide good apprenticeships
- Renews its commitment to being an example of best practice and employing 500 apprentices across our workforce by 2021
- Calls on Government to fully devolve the planning and funding of the apprenticeship system to local authorities.
- That the Government immediately introduce reforms that will devolve Apprenticeship Levy to local areas and to introduce greater flexibility for employers and learners. We must invest in human capital at this crucial juncture in our country's history.

**13. PAY POLICY STATEMENT 2019/20**

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In accordance with the Localism Act 2011 Local Authorities are required to produce and publish a Pay Policy Statement for each financial year. The Pay Policy Statement must be approved by full Council before publication. The report of the Director of Human Resources (**Document "AC"**) presents the draft Pay Policy Statement 2019/20 for approval.

**Recommended –**

**That the Pay Policy Statement for the financial year 2019/20, as set out at Appendix 1 to Document "U", be approved.**

(Tim Barker – 01274 432031)